Housekeeping

- Recording is not permitted
- Change Zoom name to match registration
- Please list your institution with your name
- Raise hand or use chat function to ask questions
- Other breaks—take individually as needed
Breakout Groups

- Scenarios discussed in Breakout Groups
- First group – time to introduce yourselves and select a spokesperson; this will be your group for today’s training
- Scenario and questions for each Group Scenario will be posted in the Chat Box
- Presenter will randomly call on Breakout Groups to provide your responses – be ready!
- Add your institution to your displayed name

Agenda

- Title IX Scope, Jurisdiction, and Prohibited Conduct
- Institutional Response to Sexual Harassment
- The Investigation Process
- The Hearing Process and Questioning
- Confidentiality and Other Expectations
What is Title IX?

“[N]o person in the United States shall be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving federal financial assistance.”

32 C.F.R. § 106.31
What sexual harassment does Title IX apply to?

- Title IX applies to sexual harassment in the “education program or activity” of a federal funding recipient
  - Title IX defines “education program or activity” to include the “operations” of educational institutions
- Title IX does not apply to private conduct occurring in private location that is not part of education program/activity

What are examples of education programs and activities?

- Admissions
- Hiring
- Workplace
- Academic instruction
- Residence life
- Amenities on campus
- Sports teams
- Work-study
- Games, concerts, and speeches on-campus
- Off-campus trips or experiences organized by the institution
- Sponsored organization activities
- Anything else that happens on-campus
Does Title IX apply to off-campus sexual harassment?

- Yes, if the conduct at issue occurs in the context of an education program or activity
- Yes, if the conduct at issue occurs in a house owned or controlled by an officially-recognized Greek organization or other student organization
- No, if it occurs in a private location and is not part of an institution's education program or activity

Example (included in EP&A)

Student is sexually assaulted in a residence hall on-campus. The sexual assault occurs on a Saturday evening. The identity of the perpetrator is not immediately known.
Example (included in EP&A)

The tennis team travels to a different school for a tournament and stays overnight at a hotel. At the hotel where the team is staying, the coach sexually harasses the team’s manager.

Example (excluded from EP&A)

During spring break, two students travel to another state and stay at an all-inclusive resort owned by a prominent hotel chain. The students booked the trip on their own for leisure purposes. While staying at the resort, one student sexually assaults the other student.
Does Title IX apply to sexual harassment in other countries?

- No – the Department of Education interprets Title IX to apply only within the geographic boundaries of the United States
- Other countries may have laws that govern sexual harassment

What is sexual harassment?

Conduct on the basis of sex that is:

- Quid pro quo harassment
- Hostile environment harassment
- Sexual assault
- Dating violence
- Domestic violence
- Stalking
What is quid pro quo?

- An employee of the institution conditions the provision of some aid, benefit, or service on another person’s participation in unwelcome sexual conduct
  - Often arises in the employment context or where an employee holds a position of authority over a student

Example of quid pro quo

Manager tells subordinate employee that subordinate employee will not get a raise this year unless subordinate employee performs sexual favors for manager. Subordinate employee is in a relationship with another individual and has no interest in performing sexual favors for manager.
Another example of quid pro quo

A faculty member tells a student that the student can increase the student’s grade from a “B” to an “A” if the student wears revealing clothing that is “more pleasing” to the faculty member’s eye.

What is hostile environment?

Unwelcome conduct determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the recipient’s education program or activity.
How do we determine if a hostile environment exists?

- Consider all the facts and circumstances, such as:
  - The type of misconduct
  - The frequency of the misconduct
  - Where the misconduct occurs
  - Whether a power differential exists, etc.
- From the perspective of a reasonable person

Example of hostile environment

Student A repeatedly gropes Student B’s buttocks when the two are in the elevator of their shared dormitory. Student B has no romantic interest in Student A and has told Student A to stop. But Student A persists, causing Student B to use the stairs instead of the elevator and to avoid Student A in other areas of the dormitory.
Another example of hostile environment

Student A asks Student B to go on a date, and Student B says “no.” Student A then repeatedly sends Student B text messages using various vulgar terms that suggest Student B is promiscuous. When Student A and Student B attend a shared biology class, Student A mutters these vulgar terms toward Student B, loud enough for others to hear. Student B blocks Student A’s phone number and drops the biology class to avoid Student A.

Does the First Amendment matter?

- While sexual harassment can be verbal or written in nature, sexual harassment under Title IX does not include conduct that is protected by the First Amendment
- The subjective offensiveness of speech, alone, is not sufficient to create a hostile environment
Example (not-hostile environment)

Student, a cis-female, leads an on-campus protest opposing the institution’s switch to gender-neutral housing and gender-neutral bathrooms. During the protest, Student holds a sign that reads: “I don’t want to shower with dudes!”

Example (not-hostile environment)

During a University forum on gender issues, Student argues that another student is a bigot and part of “the patriarchy” because the other student rejects the entire construct of gender identity. Looking at the other student, Student says: “I don’t have to dress or behave a certain way just because I have a pu**y!!!.”
What is sexual assault?

Title IX regulations define “sexual assault” as incorporating the following classes of conduct:

- Rape (including statutory rape)
- Sodomy
- Sexual assault with an object
- Fondling
- Incest

What is rape?

Having carnal knowledge of a person, without the consent of the victim, including instances where the victim is incapable of giving consent because of age or because of temporary or permanent mental or physical incapacity. “Carnal knowledge” means the slighted penetration of the vagina or penis by the sexual organ of another person. Attempted rape is included.
What is consent?

- Words or actions that a reasonable person in the perspective of the respondent would understand as agreement to engage in the sexual conduct at issue
- Mere passivity is not sufficient to establish consent
- A person who is incapacitated is not capable of giving consent
- Consent cannot be procured by coercion
- Be aware of minimum age of consent

What is incapacity?

Incapacity refers to a state where a person cannot make an informed and rational decision to engage in sexual contact because the individual lacks conscious knowledge of the “who, what, where, when why or how” of the situation or is physically or mentally helpless.
Example (incapacitated)

Student A has had ten cocktails over the course of two hours. Student B takes Student A to Student B’s apartment. Student A cannot walk without support, forgets Student B’s name, and passes into a stupor when Student B places Student A on Student B’s bed. Student B then has sex with Student A.

Example (not-incapacitated)

Student A has had four beers over the course of two hours. Student A calls Student B to see if Student B is home. Student A then drives across campus to Student B’s apartment. Upon arriving, Student A initiates sexual contact with Student B, and then insists that Student B use contraception before the two have intercourse. Student A is an active participant in the intercourse.
What is statutory rape?

Sexual intercourse with a person who is under the statutory age of consent as defined by law.

Example

Short Student and Tall Student meet at a tailgate party, go to Short’s dorm room after the football game, and have sex. Both are sober. Unbeknownst to Short, Tall is a dual-enrolled high school student who is 16. Short is 22. Tall’s parents learn of the sexual encounter and make a report to the Title IX Coordinator. The state’s minimum age of consent is 17.
What is sodomy?

Oral or anal sexual intercourse with another person without the consent of the victim, including instances where the victim is incapable of giving consent because of age or because of temporary or permanent mental or physical incapacity.

Example

Medical Student and Nursing Student discuss and agree to vaginal intercourse. The room is dark. After making out, and without discussion, Medical Student insert’s Medical Student’s penis into Nursing Student’s mouth. Nursing Student reacts negatively and says: “No, I don’t do that. Get out.” Medical Student has always had oral sex prior to vaginal sex in previous sexual encounters and expected the same in this case.
What is sexual assault with an object?

Using an object or instrument to unlawfully penetrate, however slightly, the genital or anal opening of the body of another person, without the consent of the victim, including instances where the victim is incapable of giving consent because of age or because of temporary or permanent mental or physical incapacity. An “object” or “instrument” is anything used by the offender other than the offender’s genitalia.

What is fondling?

Touching of the private body parts of another person for the purpose of sexual gratification, without the consent of the victim, including instances where the victim is incapable of giving consent because of age or because of temporary or permanent mental or physical incapacity.
Example of fondling

Student A and Student B attend a dance held in the student union. While on the dance floor, Student A gropes Student B’s groin without Student B’s permission. Student B views it as unwelcome.

What is incest?

Sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.
What is domestic violence?

Crimes of violence committed by a current or former spouse or intimate partner of the victim, by a person with whom the victim shares a child in common, by a person who is cohabitating with or has cohabited with the victim as a spouse or intimate partner, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the state, or by any other person against an adult or youth victim who is protected from that person’s acts under the domestic or family violence laws of the state.

What is dating violence?

“Dating Violence” is violence committed by a person:

- Who is or has been in a social relationship of a romantic or intimate nature with the victim; and
- Where the existence of such a relationship will be determined based on consideration of the following factors:
  - The length of the relationship;
  - The type of relationship; and
  - The frequency of interaction between the persons involved in the relationship.
Example of dating violence

Employee A and Employee B are engaged to be married but live separately and have no children in common. Employee A and Employee B get into an argument in Employee A’s car in the university’s parking lot. During the argument, Employee A slaps Employee’s B’s face and tells Employee B to “shut your mouth.”

What is stalking?

Engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- Fear for their safety or the safety of others; or
- Suffer substantial emotional distress.
Example of stalking

Student A is infatuated with Student B, who has rebuffed Student A’s romantic advances. Thereafter, Student A dresses in black and sneaks up to the window of Student B’s Greek house at night in an attempt to see Student B. Student A does this twice before being caught in the act during Student A’s third attempt.

Does Title IX also prohibit retaliation?

Yes – Title IX prohibits intimidation, threats, coercion, or discrimination against any individual for the purpose of interfering with any right or privilege secured by Title IX and its implementing regulations or because an individual has made a report or complaint, testified, assisted, participated in or refused to participate in any manner in an investigation, proceeding, or hearing under the institution’s policy.
Example of retaliation

Employee A testifies at hearing in support of Employee B’s complaint of sexual harassment against manager. After institution finds that manager sexually harassed Employee B, manager demotes Employee A to punish Employee A for testifying against manager.

Student A reports that Student B sexually harassed Student A on two occasions. The first incident consisted of Student B groping Student A’s genitals without permission while the two were dancing during a formal hosted by a Greek organization at a local party venue the Greek organization rented. The second incident consisted of Student B attempting to have sexual intercourse with Student A a week later, when Student A was heavily intoxicated at a tailgate party held in the parking lot of a rival institution’s soccer stadium.
Questions

Institutional Response to Sexual Harassment
What do we call the parties in a grievance process?

- **Complainant**: The alleged victim of the sexual harassment alleged in the formal complaint

- **Respondent**: The person who is alleged to have perpetrated the sexual harassment alleged in the formal complaint

What are the institution’s overall duties?

- Respond to known acts of sexual harassment in a manner that is not clearly unreasonable
- Treat complainants and respondents equitably
- Utilize a grievance procedure in response to formal complaints and before imposing discipline
- Offer supportive measures
What are the key steps in the formal grievance process?

- **Formal complaint** → **Investigation**
- **Hearing** → **Appeal**

What general principles govern the grievance process?

- No stereotypes based on a party’s status as complainant or respondent
- Conflict and bias-free institutional participants
- Equitable treatment of complainants and respondents
- Presumption respondent did not violate policy **unless and until** a determination is made after hearing
- Fair notice and meaningful opportunity to be heard
Examples of impermissible stereotypes

“Anyone who would go into another’s bedroom drunk must have wanted to have sex.”

“Greeks can’t be trusted because they will just lie for each other.”

“People who are dating can’t commit sexual assault against each other.”

“There are no false reports of rape. Therefore, every complainant must be believed.”

What is a conflict of interest?

• When an individual has a material connection to a dispute, or the parties involved, such that a reasonable person would question the individual’s ability to be impartial
• May be based on prior or existing relationships, professional interest, financial interest, prior involvement, and/or nature of position
Example of conflict of interest

Student A files a formal complaint of sexual harassment against Student B. The advisor assigned by the University to assist Student A at the hearing is Student B’s faculty advisor who has previously written letters of recommendation for Student B’s application to law school in which faculty advisor wrote that Student B is “honest to a fault.”

Example of conflict of interest

Employee A accuses an employee of a food service vendor of sexual harassment. Institution assigns an investigator whose spouse is employed as a manager for the food service vendor and who directly supervises the accused employee.
Example of bias

Institutional employee chosen to serve on a hearing panel chairs the board of a local non-profit dedicated to sexual assault advocacy. During a speech at the non-profit’s annual gala, the employee states: “The presumption of innocence is wrong in cases of sexual assault. I firmly believe a person accused of sexual assault must prove their innocence.”

Example of bias

Investigator assigned to investigate a formal complaint of sexual assault has repeatedly told colleagues that the investigator believes most complainants just “regret that they got drunk.” He tells a co-investigator: “I just don’t think it’s ever fair to hold anyone responsible when both parties are drinking.”
How long does a grievance process take?

- There is no firm deadline, and the length of the grievance process varies depending on a variety of factors.
- Institution must be reasonably prompt, advise parties of timelines for particular phases of the process, and notify parties of extensions of timelines and the reasons for the same.

What do we do if we find sexual harassment occurred?

- If grievance process results in a finding of sexual harassment:
  - Discipline for the respondent as determined by those with authority over the respondent.
  - For complainant, grant remedies reasonably necessary to restore or preserve access to education programs and activities.
Do parties get assistance in the grievance process?

- Yes
- The parties have the right to be accompanied by an advisor of their choice during the investigation and hearing
- The institution must provide the party an advisor for purposes of conducting questioning at the hearing if the party does not have an advisor

Are the parties entitled to supportive measures?

- Yes,
- Non-disciplinary, non-punitive supports and accommodations designed to preserve access to education programs and activities
- Reasonably available without fee or charge
- Without unreasonably burdening the other party
Examples of supportive measures

- Counseling
- Academic accommodations
- Housing accommodations
- Security escorts
- Leave of absence
- Increased security or monitoring
- Modified work schedules
- Mutual no-contact order where implicated by facts

Example of reasonable supportive measure

Grad Student reports that Undergrad Student sexually harassed Grad by repeatedly propositioning Grad until Grad’s brother intervened. Both students would like to receive counseling during the grievance process.
Example of reasonable supportive measure

History student in History 101 reports that another student, also in History 101, sexually assaulted History student two weeks ago. History student wants assistance transferring to a different section of History 101 before making formal complaint.

Example of reasonable supportive measure

Graduate student reports that supervising faculty member has propositioned the graduate student for sex, multiple times. Graduate student wants assistance finding a different supervising faculty member. The department is large and has several faculty members with the competence to oversee graduate student.
Example of unreasonable supportive measure

One student reports another student committed sexual assault three years ago when they were first years. The reporter has received strong academic marks since then. The reporter requests a refund of all tuition and housing charges for the last three years and a waiver of tuition and charges until the reporter completes graduate school.

Do students and employees have other rights?

- Yes—other laws may trigger accommodations when a medical condition or disability is present
  - Americans with Disabilities Act
  - Family and Medical Leave Act
  - Section 504 of the Rehabilitation Act
Can supportive measures affect the respondent?

- Yes, but cannot create an unreasonable burden
- Cannot be a form of *de facto* discipline
- Supportive measures are not a substitute for the investigation and hearing process

Example of unreasonable burden

Student Worker accuses Colleague of sexual harassment. Institution imposes proximity restriction that prohibits Worker and Colleague from being within 400 meters of each other pending investigation and hearing.
Example of disciplinary supportive measure

In-State Student accuses Out-of-State Student of sexual assault. In-State requests as a support measure that Out-of-State be removed from all shared classes, removed from shared dormitory and made to live off campus, and prohibited from being on campus after 5:00 pm.

Example of disciplinary supportive measure

Sophomore accuses Freshman of sexual harassment. Sophomore requests as a support measure that Freshman be prohibited from having any contact with, or being in proximity to, Sophomore for the duration of Sophomore’s time at the College.
Can an institution immediately suspend a student?

- Students may be removed on emergency basis if:
  - Individualized safety and risk analysis
  - Determines an immediate threat to physical health or safety of any student or other individual arising from the alleged sexual harassment justifies removal
  - Student is given immediate notice and opportunity to contest the removal

Example of immediate threat to physical health or safety

Mechanic Student is reported to have raped Tech Student after providing Tech with a large quantity of heroin. Tech explains that Mechanic keeps heroin in Mechanic’s campus locker and is known to sell it to others. Tech explains that at least one other student has been sexually assaulted by Mechanic using this method.
Example of immediate threat to physical health or safety

Student reports that another slapped and beat the reporter when they broke up with the other student. The reporter says the respondent has since threatened to kill the reporter and anyone the reporter might date. The breakup occurred two days ago. The reporter has visible injuries.

Example of no immediate threat to physical health or safety

Engineering Student reports that Philosophy Student committed sexual assault by having sex with Engineer while Engineer was incapacitated after the two were drinking. The incident occurred two years ago. Philosopher has no disciplinary record. Engineer reports minimal but positive interactions with Philosopher since the incident.
Questions

Investigations
What is the purpose of an investigation?

- For the institution
- To collect relevant inculpatory and exculpatory evidence
- Sufficient to permit an impartial decision-maker to determine
- Whether or not the reported sexual harassment occurred

What is inculpatory evidence?

- Evidence tending to support the proposition a respondent committed sexual harassment as alleged
- Example: A text message sent the day after an incident from the respondent stating: “I never should have forced you to have sex with me after you said ‘no.’ I’m so sorry for what I did.”
What is exculpatory evidence?

- Evidence tending to support that the respondent did not commit sexual harassment as alleged
- Example: A text message sent the day after an incident from the complainant stating: “I know that I said ‘yes’ at the time. And I knew what I was doing. But now I feel like you just used me as a one-night-stand.”

What is a formal complaint?

- Signed writing
- From the alleged victim or the Title IX Coordinator;
- Alleging sexual harassment;
- Indicating desire to initiate the grievance process (i.e., investigation and hearing).
**What are the phases of an investigation?**

1. **Formal Complaint**
2. **Written notice**
3. **Evidence collection**
4. **Evidence review**
5. **Written report**

**How do we tell the parties about an investigation?**

- Institution must provide the parties written notice of a formal complaint that includes sufficient details about the “who, what, when, where, and how”
What else does the notice need to say?

- Written notice must also include:
  - Statement of presumption respondent is not responsible unless and until a determination is made at the end of the process
  - That parties have the right to an advisor of their choice
  - That parties have the right to inspect and review evidence
  - Any prohibition on providing knowingly false statements or information

How does evidence get collected?

- Interviews of parties and witnesses
- Collection of non-testimonial evidence
Example sources of non-testimonial evidence

- The parties
- The witnesses
- Institutional email
- Video cameras
- Key card logs
- Timesheets
- Public social media
- Institution-owned computers
- Institution-owned personal devices
- Information on institutional servers
- Police

May an investigation collect evidence on sexual history?

- Generally, no – Evidence of a complainant’s prior sexual behavior is relevant only if offered to prove that someone other than the respondent committed the conduct, or if evidence of specific incidents of the complainant’s prior sexual behavior with the respondent are offered to prove consent
May an investigation collect and rely on privileged records?

- Only if a party waives the privilege
- An institution may not access information under a legally recognized privilege unless the holder of the privilege waives it
- Institution cannot unilaterally access its own counseling and health files for investigation purposes

Do the parties have access to the evidence?

- At a minimum, parties must be given access to all inculpatory and exculpatory evidence directly related to the allegations (regardless of whether the institution intends to rely on it) at least 10 days before the investigation report is issued
- Evidence must be provided to a party and their advisor in physical copy or electronically
- Any earlier access to the evidence must be provided equally
Do the parties get to respond to the evidence?

- Yes – after they review the evidence provided at least 10 days prior to issuance of the investigation report, parties can provide written responses
- Depending on written responses, additional investigation may be needed
- Investigator should consider the written responses in drafting final language of investigation report

When is the investigation report finalized?

- After the 10-day period to review the evidence expires
- The investigation report fairly summarizes the relevant inculpatory and exculpatory evidence collected during the investigation
- Under the new Title IX regulation, factual findings and determinations of policy violations are made at a subsequent hearing
What is the role of an advisor during the investigation?

<table>
<thead>
<tr>
<th>Role</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Support</td>
<td>Provide personal support to the party throughout</td>
</tr>
<tr>
<td>Preparation</td>
<td>Support the party in preparing for meetings and interviews</td>
</tr>
<tr>
<td>Presence</td>
<td>Be present with the party during meetings and interviews</td>
</tr>
<tr>
<td>Review</td>
<td>Assist the party in reviewing the evidence prior to the close of the investigation</td>
</tr>
</tbody>
</table>

What must an advisor not do during the investigation?

<table>
<thead>
<tr>
<th>Role</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inhibit</td>
<td>Advisor should not inhibit communication between investigator and party</td>
</tr>
<tr>
<td>Disrupt</td>
<td>Advisor should not disrupt meetings and interviews</td>
</tr>
<tr>
<td>Argue</td>
<td>Advisor should not argue with the investigator</td>
</tr>
<tr>
<td>Evidence</td>
<td>Advisor does not present evidence or “make a case”</td>
</tr>
</tbody>
</table>
What if the advisor breaks the rules?

- An advisor who violates the rules may be excluded from further participation.
- Institution may pause the relevant interaction to allow the party to select a new advisor.

Example of advisor breaking the rules

During the interview, a party’s advisor repeatedly interrupts the investigator, objects to questions, argues that the investigator should ask different questions, and attempts to present legal arguments citing caselaw.
Example of advisor breaking the rules

A party’s advisor tells the investigator the investigator is to communicate solely through the advisor and not send any emails directly to the student. When the investigator emails the student directly to schedule an interview, the advisor calls and verbally attacks the investigator.

Another example of advisor breaking the rules

At the end of the 10-day period to review the evidence, the advisor writes her own response to the evidence and submits it under her signature to the investigator.
Questions

Hearing Process
What is the purpose of the hearing?

- To hear testimony and receive non-testimonial evidence so that
- The hearing officer or panel can determine facts under a standard of evidence
- Apply those facts to the policy, and
- Issue a written determination resolving the formal complaint and imposing discipline/remedial measures as necessary

What does “preponderance” of the evidence mean?

- Preponderance of the evidence
  - “More likely than not”
  - “Greater than 50% likely”
Who runs the hearing?

- The hearing officer or panel chair
- Decides all procedural issues
- Rules on admissibility of evidence

What are the phases of a typical hearing process?

1. Notice of hearing
2. Party’s response to investigation report
3. Pre-hearing conference
4. Live hearing
5. Deliberation
6. Written decision
What is the role of an advisor during the hearing process?

<table>
<thead>
<tr>
<th>Support</th>
<th>Provide personal support to the party throughout</th>
</tr>
</thead>
<tbody>
<tr>
<td>Preparation</td>
<td>Help the party prepare for pre-hearing conference and live hearing</td>
</tr>
<tr>
<td>Presence</td>
<td>Be present with the party during pre-hearing conference and live hearing</td>
</tr>
<tr>
<td>Questioning</td>
<td>Conduct live questioning of other party and witnesses at the live hearing</td>
</tr>
</tbody>
</table>

What does the notice say?

- Identity of the hearing officer or panel
- Deadline for the parties to submit response to investigation report
- Date for the pre-hearing conference
- Date and time for the hearing (no earlier than 10 days after investigation report is issued)
What is the pre-hearing conference?

- Discuss hearing procedures
- Discuss any stipulations that may be made to expedite the hearing
- Discuss what witnesses need to attend
- Resolve other matters raised in the party’s written responses to the investigation report

What is a “live” hearing?

- A proceeding held by the hearing officer or panel, either in-person or virtually where:
  - Parties are present with their advisors at the same time
  - Parties and witnesses testify with contemporaneous participation (i.e., no “pre-recording”)
  - Parties’ advisors ask live questions of the other party and witnesses
Who attends a live hearing?

- The hearing officer or panel
- Other necessary institutional personnel or institutional advisors (i.e., attorneys)
- The parties
- Each party’s advisor
- Witnesses as they are called to testify
- Other support persons for parties, if permitted by institution

What are the logistics of a hearing?

- Hearing must be recorded (audio or video) or transcribed
- Hearing can be held in a single room or with the parties separated in different rooms
- Hearing can be held virtually using suitable software
Does the institution provide a party’s advisor?

- Default rule is that a party selects and brings an advisor of their choice to the hearing.
- If a party does not have an advisor, the institution must supply one for the purpose of questioning the other party and witnesses on behalf of the student in question.

How does the hearing actually work?

- Required elements include:
  - Hearing officer or panel must independently evaluate questions for relevance and resolve relevancy objections.
  - Party’s advisors must be allowed to conduct live questioning of other party and witnesses.
  - Party or witness who refuses to submit to live questioning from other party’s advisor must have their testimony excluded.
  - Questioning of sexual history generally not permitted.
What is a potential sequence?

- Convening
- Statement and questioning of investigator concerning investigation
- Statements and questioning of parties
- Questioning of witnesses
- Consideration of investigation materials/exclusion of any materials
- Closing statements

How might questioning of parties take place?

- Party gives a narrative first
- Followed by questioning from hearing officer or panel
- Followed by questioning by advisor for other party
How might questioning of witnesses take place?

1. Witness is first questioned by advisor of party who calls the witness.
2. Followed by questioning from advisor for the other party.
3. Followed by questioning from the hearing officer or panel.

Who determines relevance?

- Hearing officer or panel must screen questions for relevance and resolve relevance objections.
- Hearing officer or panel must explain any decision to exclude a question as not-relevant.
What is relevance?

- Evidence is relevant if:
  - It has a tendency to make a fact more or less probable than it would be without the evidence; and
  - The fact is of consequence in determining the action

- Relevance must be determined considering the form of sexual harassment alleged

Example (relevant)

Student A has accused Student B of sexual assault by having sex with Student A while Student A was incapacitated by alcohol consumption immediately after a party. Advisor for Student B asks Student A: “Did you send any text messages or make any phone calls during the party?”
Example (relevant)

Coach is accused of sexually propositioning Student B in exchange for more playing time. Advisor for complainant asks the Coach: “Didn’t you tell one of the trainers that Student B is a ‘very attractive young woman?’”

Example (not relevant)

Complainant alleges boyfriend/respondent engaged in dating violence by kicking complainant during an argument. Advisor for boyfriend/respondent asks complainant: “Isn’t it true that you are only dating boyfriend/respondent because of his family’s money?”
Example (not relevant)

Student A has accused Student B of sexual assault. Advisor for Student A asks Student B: “Were you convicted for driving under the influence when you were a sophomore in high school?”

Is sexual history considered?

• Generally, no – Evidence of a complainant’s prior sexual behavior is relevant and appropriately considered only if:
  ▪ Offered to prove that someone other than the respondent committed the conduct, or
  ▪ If evidence of specific incidents of the complainant’s prior sexual behavior with the respondent are offered to prove consent
Example (impermissible)

Student A has accused a faculty member of sexual harassment. Advisor for the faculty member asks Student A: “How many men did you sleep with in the month before you claimed the faculty member sexually harassed you?”

Example (permissible)

Student A has accused Student B of sexual assault. Student A testified that Student B had intercourse with Student A without using a condom, which Student A states Student A would never have agreed to because Student A always requires protection. Advisor for Student B asks Student A: “But didn’t you have unprotected sex with Student B a week prior? And didn’t you tell Student B it was ‘okay’ that Student B didn’t wear a condom?”
**Does any testimony get excluded?**

- Hearing officer or panel may exclude the statements of any party or witness who refuses to submit to cross-examination from the other party’s advisor if institution has retained its exclusionary rule.

### Example

Complainant gives emotional account of sexual assault and answers questions from hearing officer. Complainant then answers only one question from respondent’s advisor before breaking down and refusing to answer any more. After a break is taken, complainant tells hearing officer complainant cannot endure cross-examination. Complainant leaves the hearing.
Example

Witness gives statement to investigator that witness observed complainant right before alleged sexual assault. Witness told the investigator that complainant was too drunk to stand up. Witness fails to attend hearing. Investigator is prepared to relay what witness told investigator.

Example

Witness answers questions from hearing officer. After consulting with complainant, advisor for complainant says that the advisor has no questions for witnesses. Advisor for respondent then proceeds to cross-examine witness.
Is there a standard of behavior in hearings?

- Yes
- All parties (including advisors) must:
  - Act professionally
  - Maintain decorum
  - Not disrupt proceedings

Example (impermissible)

A respondent’s advisor smirks, laughs, and throws up her hands during portions of the complainant’s testimony that the advisor believes is not credible.
Example (impermissible)

During questioning of the respondent, a complainant’s advisor leaves her table, stands very close to the respondent, points a finger at the respondent, and says “you are a rapist!”

Example (impermissible)

After the hearing officer rules a question is not relevant, the advisor begins to argue with the Hearing officer and exclaims: “I can’t believe how incompetent you are!”
Example (impermissible)

As a party is testifying, the advisor supporting them nods his head when the party gives a “good” answer and shakes his head side to side when the party says something unhelpful.

How long does a hearing last?

- The length of the hearing is set by the hearing officer or panel
- Hearing officer or panel may set time limits for questioning of each witness
- Hearing officer or panel may preclude questioning that is cumulative or duplicative
How does the hearing officer or panel decide a case?

- After hearing, the hearing officer or panel must deliberate and consider all the relevant testimony and relevant non-testimonial evidence.
- Evaluate evidence for weight and credibility.
- Resolve disputed issues of fact under the standard of evidence adopted by the institution.
- Using the facts as found, apply the policy’s definitions to those facts to determine whether sexual harassment occurred.

What does it mean to weigh evidence?

- Not all evidence has equal value.
- Some evidence may be more reliable and probative than other evidence.
- Weight may vary depending on a range of factors, such as credibility; corroboration; consistency; level of detail; expertise of the witness; whether a witness is disinterested, etc.
Example of considerable weight

Witness testified he saw complainant and respondent leave the bar at 11:05 pm as witness was arriving. Witness states he clearly saw their faces and remarked to a friend about a particular t-shirt the complainant was wearing and how respondent had a nose ring. Witness testified he knows the time was exactly 11:05 pm because witness remembers receiving a phone call right as witness entered the bar, and witness’s call log indicates the call was received at 11:05 pm.

Example of less weight

Witness says he saw a couple leaving the bar “sometime after ten but before midnight” but witness is not “sure exactly” when. Witness testified they “sort of looked” like complainant and respondent and witness is “pretty sure” it was them. But witness also says witness had spent two hours at a different bar before that and was “pretty drunk at the time I saw them.”
How does a decision get issued?

- In a written document, provided contemporaneously to the parties that:
  - Identifies the allegations of sexual harassment
  - Describes the various procedural steps taken from the time the formal complaint was made
  - States findings of facts supporting the determination
  - Reaches conclusions regarding application of relevant policy definitions to the facts
  - Includes a rationale for each finding for each allegation
  - States the disciplinary sanctions and remedies, if implicated by the determination made, and
  - Explains the procedures and grounds for appeal

Student A accuses Student B of sexual assault. During the investigation, Student C told the investigator Student C saw Student B carry Student A—passed out—into Student B’s dorm room immediately before the alleged sexual assault. Student C does not appear for the hearing as expected. Student A testifies to the hearing officer that Student C saw that Student A was passed out. When Student A testifies to this, Student B’s advisor objects, demands a “mistrial,” and refuses to be silent after the hearing officer declines to exclude the testimony. Later, Student B’s advisor asks Student A whether she’s “ever had drunk sex with anyone else.” Student B’s advisor also asks Student A “What did you tell your counselor about this alleged sexual assault.”
Questions

Questioning
What is the advisor’s role in questioning?

• Ask relevant questions, including those characterized as “cross-examination” of the other party and witnesses
• The questions asked are reasonably intended to support the position of the party who the advisor is supporting

Example

Respondent is accused of having sex with the complainant when complainant was incapacitated due to alcohol. Advisor for respondent asks questions that may demonstrate complainant was able to function and fully understand the nature of sexual activity.
Example questions

- You walked up the stairs to the respondent’s apartment unaided?
- Before the sex started, you stopped the respondent to tell the respondent to use a condom?
- You sent a text message immediately after the sex concluded?

Example

Complainant has accused respondent of hostile environment sexual harassment. Advisor for complainant asks questions of a roommate that may show complainant was so affected by the conduct that complainant stopped going to class.
Example questions

- You were the complainant’s roommate?
- Before the respondent’s conduct, did your roommate go to class?
- After the respondent’s conduct, did your roommate still go to class?
- Did you notice any changes in your roommate’s behavior after the respondent’s conduct?

How do I know what questions to ask?

- Review the nature of the allegations
- Review the definition of the particular type of sexual harassment alleged
- Consider facts that would support your party’s position that a given element of the sexual harassment is either met or not met
- Prioritize your questioning to focus on the most compelling points
- Consider questions that will bear on credibility
Example of the elements

Fondling:
- Touching
- Private body parts
- For purpose of sexual gratification
- Without consent

Example

Respondent is accused of stalking complainant by lurking outside her window. Respondent has admitted to lurking once but denies that he lurked a second time. Complainant has stated she clearly saw the respondent’s face the first time but only saw a shadow move outside her window the second time.
Example questions

- In the case of the second incident, you didn’t actually see the respondent’s face?
- You saw a shadow move outside your window and believe it could have been a person?
- And you are assuming that because you saw the respondent outside your window once before, that person you may have seen could have been the respondent?
- But you actually don’t know the respondent was outside your window a second time?

Example

Complainant accused respondent of forcing oral sex when complainant only consented to “making out.” Respondent claims complainant consented to oral sex because complainant “finished” the act after the respondent forced the complainant’s head onto the respondent’s genitals.
Example questions

- So you took your hand, placed it on the complainant’s head, and pushed the complainant’s head onto your genitals?
- And before that, the two of you were only kissing?
- And before that, the two of you had not discussed oral sex, right?
- And you continued to keep your hand on the back of the complainant’s head as the oral sex progressed?
- And you never stopped to ask if the complainant was okay with this, right?

What are the hallmarks of effective questioning?

- Questions should be clear and precise
- Questions should advance a party’s position with respect to one or more elements of the sexual harassment alleged
- Questions should be asked in a purposeful order
- Questions should be prioritized and edited for greatest effect
What is the appropriate manner of asking questions?

- From your table or podium
- Address the party respectfully using a preferred title of courtesy (i.e., “Mr.” “Ms.” “Dr.” “Professor”) unless requested to use a first name
- Use an even and appropriate tone of voice (i.e., no shouting; no snide tone; no sarcasm; no dramatics)
- Do not invade a witness’s physical space
- Do not use intimidating physical actions (i.e., finger pointing; fist pounding; exasperated gestures; etc.)

Are you required to ask questions that your party wants you to ask?

- You should consult with your party and consider their preferences for what questions to ask
- But you are permitted to exercise your own reasonable judgment and are never required to ask questions that you know are improper (i.e., invade sexual history)
- You may consult the hearing officer or panel if your party demands you ask a question and you are uncertain whether it is appropriate
What should you do if your question is deemed irrelevant?

- If you understand the scope of the decision, move on to another question
- If you do not understand the scope of the decision, you may respectfully request an explanation
- Advisors are generally not permitted to argue with the hearing officer or panel like a lawyer

Are you required to make objections?

- If a party believes the other party’s advisor is asking an inappropriate question, the party may object
- At most institutions, advisors are not permitted to speak for their advisee, make objections, present arguments, or engage in any other active role except questioning (including cross-examination) of the other party and witnesses

© 2022 Husch Blackwell LLP. All Rights Reserved.
**Are you required to “act like a lawyer”?**

- Your role as advisor is a **non-legal** role
- You are not providing legal advice
- You are not a prosecutor or a defense attorney
- You are not required to engage in “zealous advocacy” like a private attorney
- You are asking relevant and appropriate questions to reasonably support the case of the party you are supporting

---

**Group Scenario**

Student accuses GTA of using a power differential to coerce the student into performing oral sex in exchange for a better grade. Student states that the oral sex occurred in the laboratory at 9:30 pm on a Saturday in March. GTA claims oral sex occurred between student and GTA in late May at a party off campus, after grades had been assigned. GTA says it was a consensual “hook up.” GTA claims student has falsely accused GTA of misconduct because GTA refused to “date” the student after the hookup. Video shows the student and GTA leaving the lab together at 9:15 pm on Saturday, March 7. GTA has a text message the student sent the GTA on May 26 stating: “I’m so happy we can finally be together. I want to spend my life with you!” Two student witnesses claim that the GTA repeatedly looked at student during class in a way that was “creepy.” Academic records show the student had a B- average on work performed before March 7 and an A+ average for work performed after March 7.
Questions

Confidentiality and Other Expectations

© 2022 Husch Blackwell LLP. All Rights Reserved.
Are sexual harassment cases confidential?

- Sexual harassment cases should be treated as confidential by the institution, with information only shared as necessary to effectuate the policy
- Records containing identifying information on students are subject to FERPA analysis
- The Title IX regulation contains an express preemption, permitting FERPA-protected material to be used only as required by Title IX itself

Must an advisor maintain confidentiality?

- Yes
- If you are an institutional employee, you must abide by the same confidentiality rules as the institution itself, including FERPA
- You should maintain the confidentiality of the process and not disclose information to any third-party except as the process itself permits
Example (not permitted)

Advisor for party is contacted by a local news reporter seeking confirmation that the party has been accused of sexual assault and that a hearing is set for next week.

Example (not permitted)

The parent of an advisee emails the advisor requesting to have a phone call to “discuss the case.” The advisee (a student) has not provided written consent for the advisor to speak to a parent.
**Example (not permitted)**

An advisor notifies his supervisor that he has been assigned as an advisor to a hearing that will take place during working hours. Before excusing the advisor’s absence of regular job duties, the supervisor demands to know who the parties are and what the nature of the allegations are.

---

**Are your communications with your party “privileged”?**

- No
- Your communications are not protected from discovery in normal criminal and civil legal processes
- But you should not disclose your communications with an advisee to a third-party unless FERPA allows it
- An institution may require you to disclose communications to another institutional official in certain circumstances (i.e., witness tampering; suicidal ideation; disclosure of other sexual harassment; other legitimate educational purposes)
What if a party is facing criminal charges?

- Your role is solely that of advisor under the relevant sexual harassment policy
- Do not provide advice about criminal charges or criminal processes
- Parties must seek counsel about criminal matters from a licensed attorney